

PERCEPTIONS FROM THE FRONT-LINES

A Summary of
Responses to the 2018
PACT National Survey

Greg Stewart, PhD- Director, Primary Care Analytic Team
(PCAT), Iowa City VA Health Care System

Monica Páez – Qualitative Lead, Primary Care Analytics Team
(PCAT), Iowa City VA Medical Center



POLL #1

- What is your primary role in the VA?
 - Student, Trainee, or Fellow
 - Clinician
 - Researcher
 - Administrator, Manager or Policy-Maker
 - Other

NATIONAL SURVEY INFORMATION

- Developed by PACT Demonstration Laboratory Initiative for Patient Care Services
- Administered by Healthcare Analysis & Information Group (HAIG)
- National Survey data previously collected in 2011, 2012, 2014, and 2016
- The data in this presentation are from the 2018 PACT National Survey

NATIONAL SURVEY INFORMATION

- 42 questions
- Domains
 - General Pact Information
 - Access
 - Care Management/Care Coordination
 - Work Distribution and Coordination
 - PACT Staffing
 - Work Environment
 - Patient Centeredness
 - Demographics

RESPONDENT CHARACTERISTICS

- Total number of individuals eligible for survey is uncertain but exceeded 32,000
- Responses obtained from 5,869 respondents who reported being a member of a PACT team
- Primary Care Providers =1547; Registered Nurse = 1645; Clinical Associate 1092; Administrative Associate 708; Extended Discipline = 301; Other/Undisclosed = 576
- 74% had 2+ years experience with PACT,73% Female, 70% White, 35% with supervisory responsibility

EXAMPLE OF BRIEFS

Primary Care Staff Experience Burnout

FINDINGS:

VA primary care staff report burnout stemming from (1) difficulty completing tasks and administrative burden, (2) delegation issues and lack of role clarity, (3) lack of time needed to implement PACT, and (4) the emphasis on comprehensive care.

SURVEY RESPONDENTS PERCEIVE

- 1 Difficulty completing daily tasks and increasing administrative burden.
- 2 Uncertainty with delegating tasks among teams and confusion over who should be doing what, resulting in many staff not working to the top of their capabilities.
- 3 Challenges with optimizing key features of PACT, specifically prevention and population management, due to a lack of available time.
- 4 Stress from comprehensive care that puts pressure on PACT to address issues that had previously been handled by specialty care.

EVIDENCE:

Respondents to the 2016 National PACT survey were asked to "Please provide feedback or comments regarding the PACT program, its implementation, or any concerns here." More than 600 employees responded with comments that we categorized into the following four drivers of low morale or burnout:

IN THEIR OWN WORDS

"I have never worked at a facility that is more stressful and overwhelming as it is here since we moved to PACT. I feel as though I have to paddle furiously every day just to keep my head above water, while not making much forward movement. It is very discouraging and frustrating, not to mention physically and mentally exhausting." Registered Nurse Care Manager

"I am very burned out. I am unclear on how to delegate responsibilities to some extent but am sure I have been doing many tasks that do not need to be done by a provider." Primary Care Provider 1

"We are all so burned out and tired we cannot [sic] even hardly think let alone do chronic disease management, hospital follow up calls and ER calls. This PACT really needs revamped and looked at." Clinical Associate

"Too many services now are "integrated" into Primary Care, putting the responsibility of 'specialty' issues on the PACT. [It is] unlikely that we find a primary provider who is all around competent to provide so many services... This is greatly contributing to high burnout rate for PACT providers." Primary Care Provider 2

The analyses reported here were performed at the request of the Office of Primary Care Services and should be considered preliminary.
Contact: PACT-MyVASupport@va.gov

Access Initiatives Can Hinder Patient-Centered Care

FINDINGS:

Front-line staff report difficulty balancing pressure to meet PACT performance metrics, "national directives," and patient expectations of access. Access metrics are not always seen as accurately reflecting performance not providing credit for work done to improve access, but rather in several instances as obstructing clinicians' abilities to realize PACT goals.

SURVEY RESPONDENTS PERCEIVE

- 1 National mandates create competing and changing priorities between face-to-face visits and nontraditional delivery modes such as telephone visits.
- 2 Others (e.g., specialty clinics, administrative staff) undermine PACT by improperly encouraging Veterans to visit clinics without appointments.
- 3 Unscheduled, walk-in visits erode overall access by pulling substantial resources from other activities and thereby negatively impacting other
- 4 National policies related to access make it difficult to deliver patient-centered care.

EVIDENCE:

Respondents to the 2016 National PACT survey were asked to "Please provide feedback or comments regarding the PACT program, its implementation, or any concerns here." We coded 725 answers as relating to "Access" and identified the following themes.

IN THEIR OWN WORDS

"The providers become paralyzed if they progress to tele appointments, secure messaging, or non-traditional encounters. Despite number of encounters, if a slot is open in the grid they are given another patient, then making them "volunteer" time to finish secure messages and tele appointment, or review high risk patient for proactive management." (RN2)

"Patients are encouraged to just come in, rather than call, for any reason - paperwork, medication refills, benefits information - and this is coming from many sources other groups, specialty clinics, business office, administrative staff, Telecare, etc." (RN 1)

"The main concern I have with my PACT [team] is the amount of influence over daily operations that other non-team members (have), especially supervisors, who are not medically qualified to determine the need/necessity of appointments. This practice... lies up the clinic, with routine appointments, dotted in times which were already designated as urgent care slots. Additionally, when the need for an urgent care appointment is required, such as post discharge appointments, these patients are not able to be seen in a timely manner as required by policy. [This] leaves the only other option of overbooking these urgent care appointments, which cuts down on the amount of time that providers are allotted to see/treat the veteran." (RA3)

"I have homebound elders managed by the phone, and phone visits are being replaced with face to face...National mandate. This does not help geriatric people when they cannot get to the office." (PCP1)

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Fully Staffed and Stable Teams are Key to PACT Implementation

FINDINGS:

PACT implementation and effectiveness depend upon: 1) consistent and adequate staffing; 2) developing strategies to reduce vacancies and staff turnover; and 3) role coverage policies for staff absences.

SURVEY RESPONDENTS PERCEIVE

- 1 Many PACT teams are not staffed to the same performance standards as fully staffed teams.
- 2 Staff turnover and slow recruitment and hiring processes results in extended vacancies within teams and leads to burnout among remaining staff.
- 3 Lack of appropriate role coverage of planned and unplanned absences increases the workload of remaining team members and leads to feelings of stress and overload.

EVIDENCE:

Analysis of open-ended feedback from the 2016 PACT National Survey identified staffing and turnover as the most frequently identified issue (41% of responses). Despite support for PACT, respondents felt unable to implement or sustain the model due to three staffing issues, summarized below.

IN THEIR OWN WORDS

"Our facility has not increased staffing levels as we have implemented PACT. Our leadership have expected all of the outcomes without any investment in PACT." Primary Care Provider

"It has been incredibly difficult to work as a PACT when we are continually spread between additional PACTs and other clinics... [we] have not been fully staffed in the 4+ years I have been here." Clinical Associate

"Constantly being short providers is causing a lot of burnout and providers are calling in sick a lot. The hiring process is really long and by the time a new hire is in place another staff member has left. It's a constant cycle in our clinic and is hard on the remainder of the staff." Administrative Associate

"Staffing is very poor, frequently no coverage for call-ins, scheduled S/U/L. Staff are not disciplined for excessive absences, not held accountable for the work they are supposed to be performing when they are here. Morale is low across PC." Registered Nurse

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OPEN ENDED QUESTION DOMAINS

Access

Access with Care in the Community

Care Management

Training Barriers

Additional Trainings

Staffing

Work Environment

Patient Centeredness

PACT Additional Comments

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graph TD; A[Imported into MAXQDA] --> B[Cleaning]; B --> C[Separate into teams to subcode within and across question domains];
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Cleaning

- Removing non-useful responses
- Ensured question/answer match

Separate into teams to subcode within and across question domains

ANALYSIS

FREQUENCIES

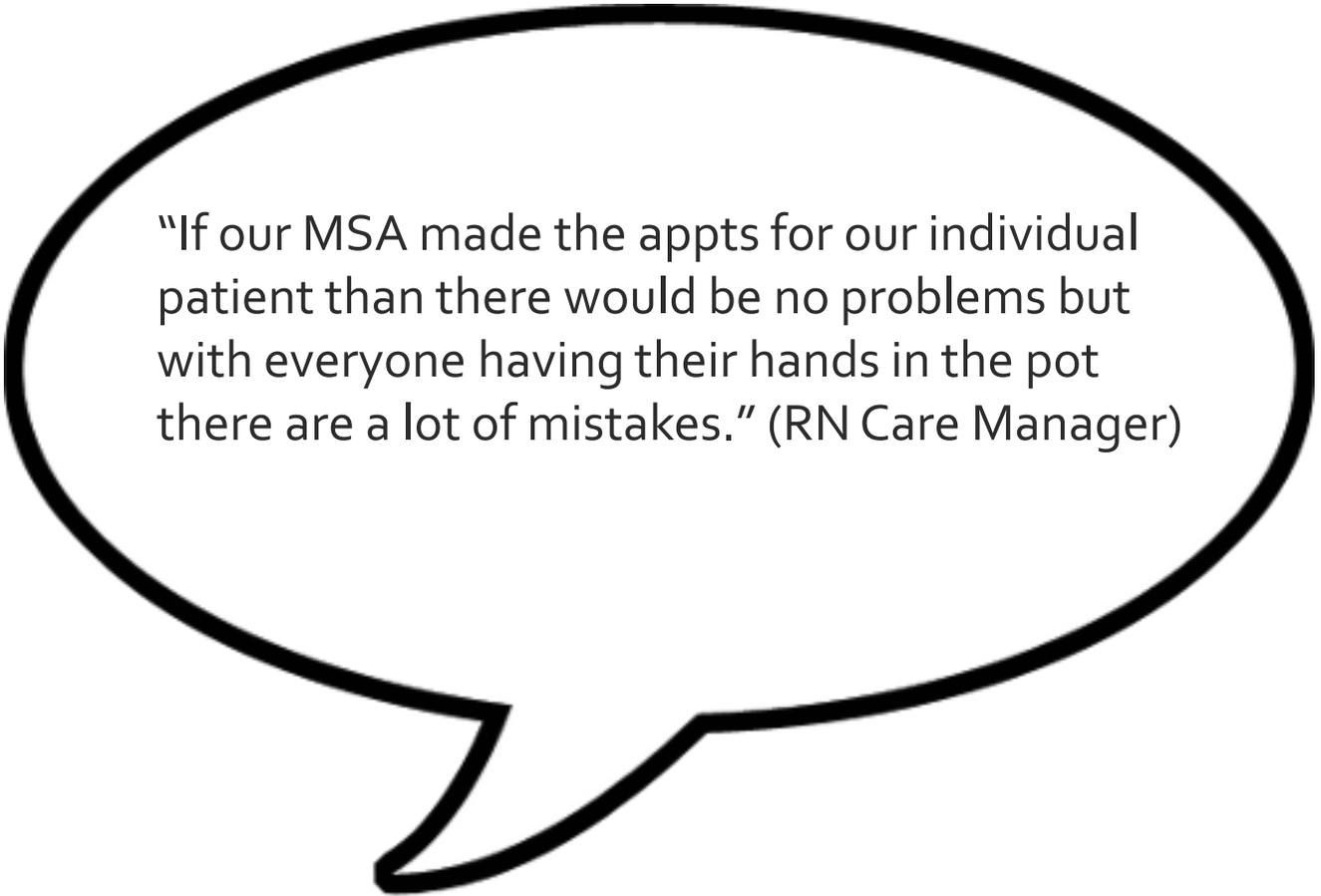
	Number of documents (n=5221)
Access (general)	3603
Access (Choice)	3988
Care management	2841
Training barriers	3823
Additional trainings	3150
Staffing_turnover	3734
Work environment	3575
Patient centeredness	1861
Leadership	1351
PACT additional comments	3008

	Number of segments (n=36521)
Access (general)	4127
Access (Choice)	4254
Care management	3310
Training barriers	3863
Additional trainings	3320
Staffing_turnover	5075
Work environment	5307
Patient centeredness	2237
Leadership	1960
PACT additional comments	3068

RESULTS

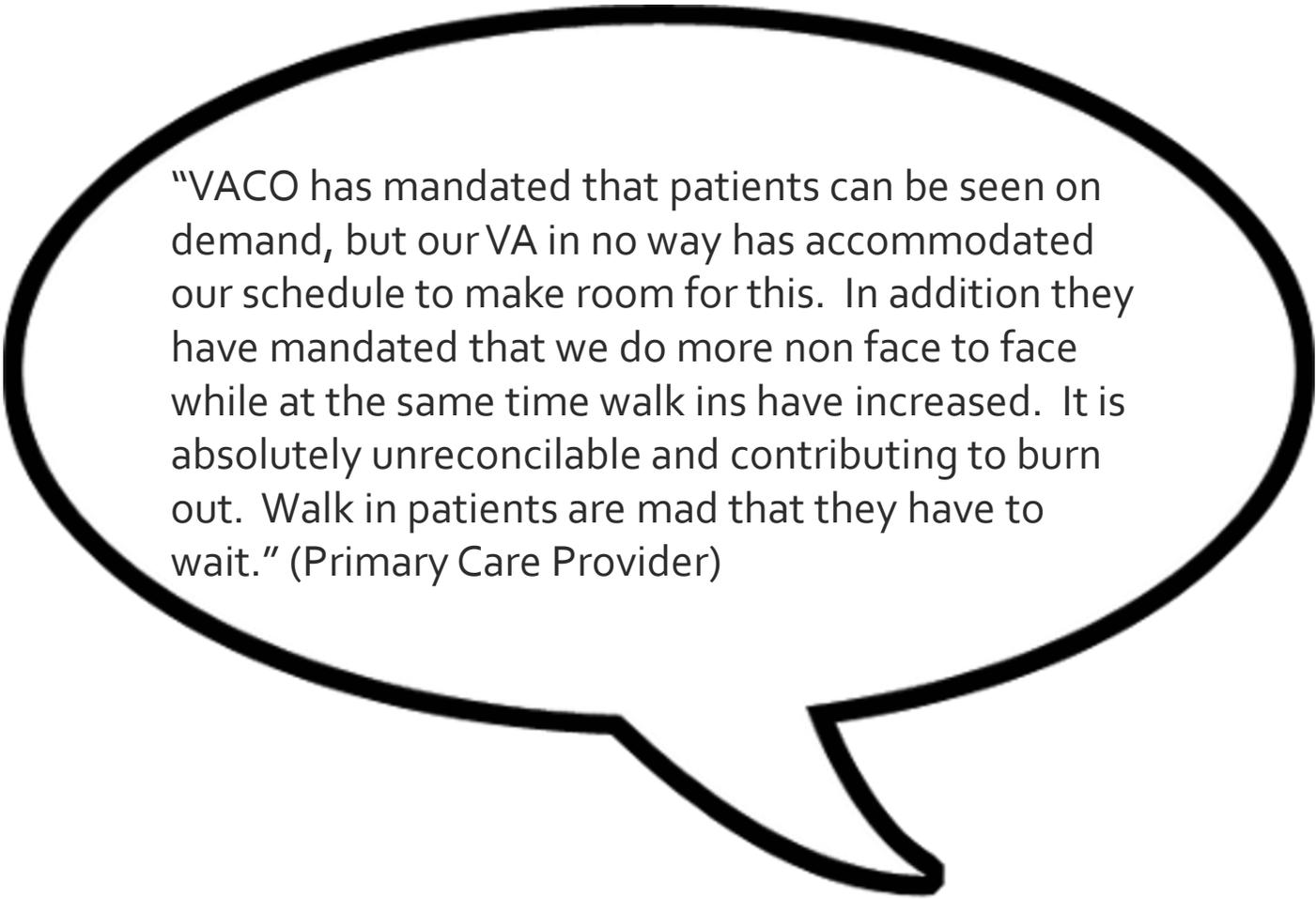
ACCESS - GENERAL

- VHA has broadened how and when Veterans may access their primary care teams, resulting in confusion about with whom, when, and where the Veteran should be seen.



“If our MSA made the appts for our individual patient than there would be no problems but with everyone having their hands in the pot there are a lot of mistakes.” (RN Care Manager)

ACCESS - GENERAL

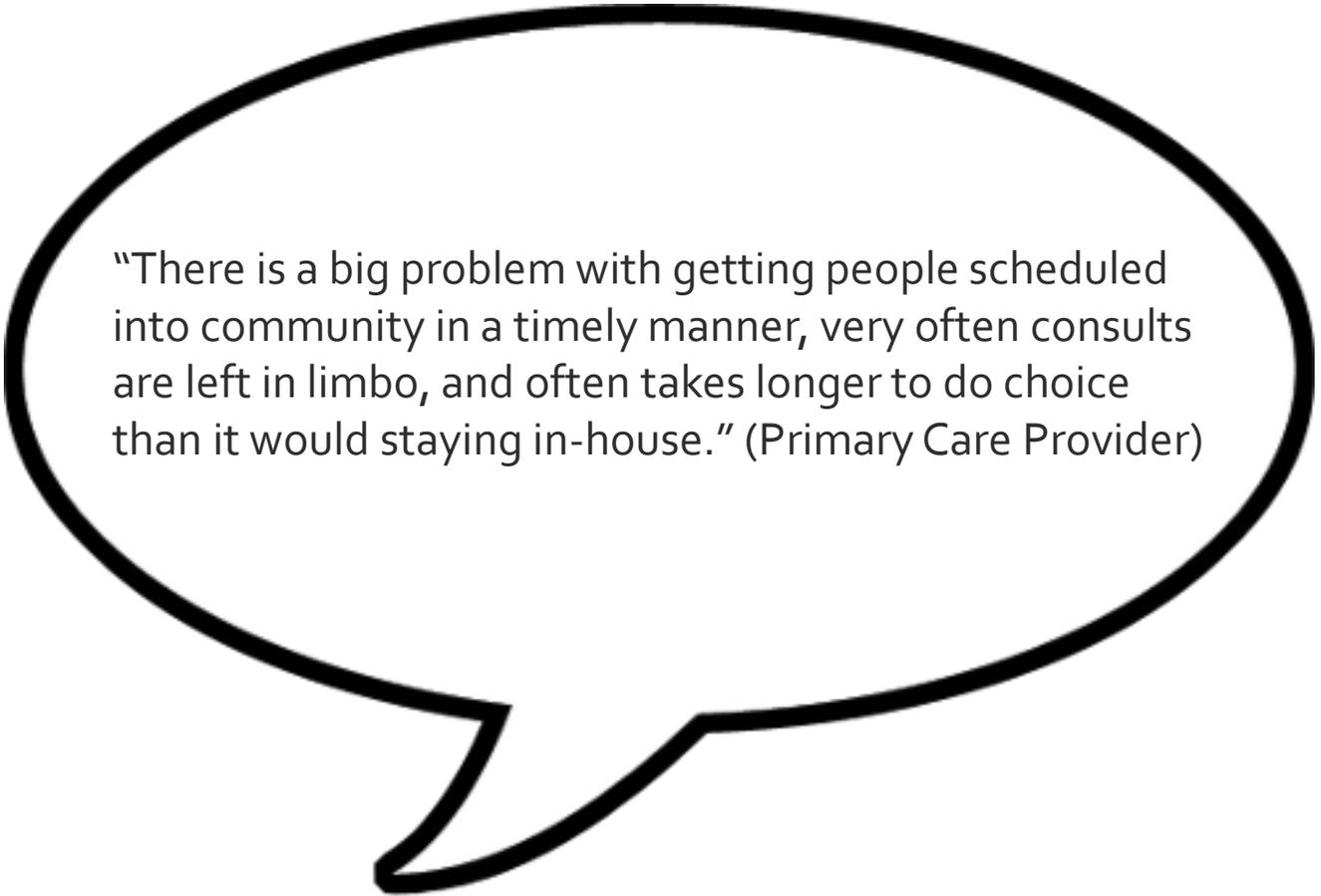


“VACO has mandated that patients can be seen on demand, but our VA in no way has accommodated our schedule to make room for this. In addition they have mandated that we do more non face to face while at the same time walk ins have increased. It is absolutely unreconcilable and contributing to burn out. Walk in patients are mad that they have to wait.” (Primary Care Provider)

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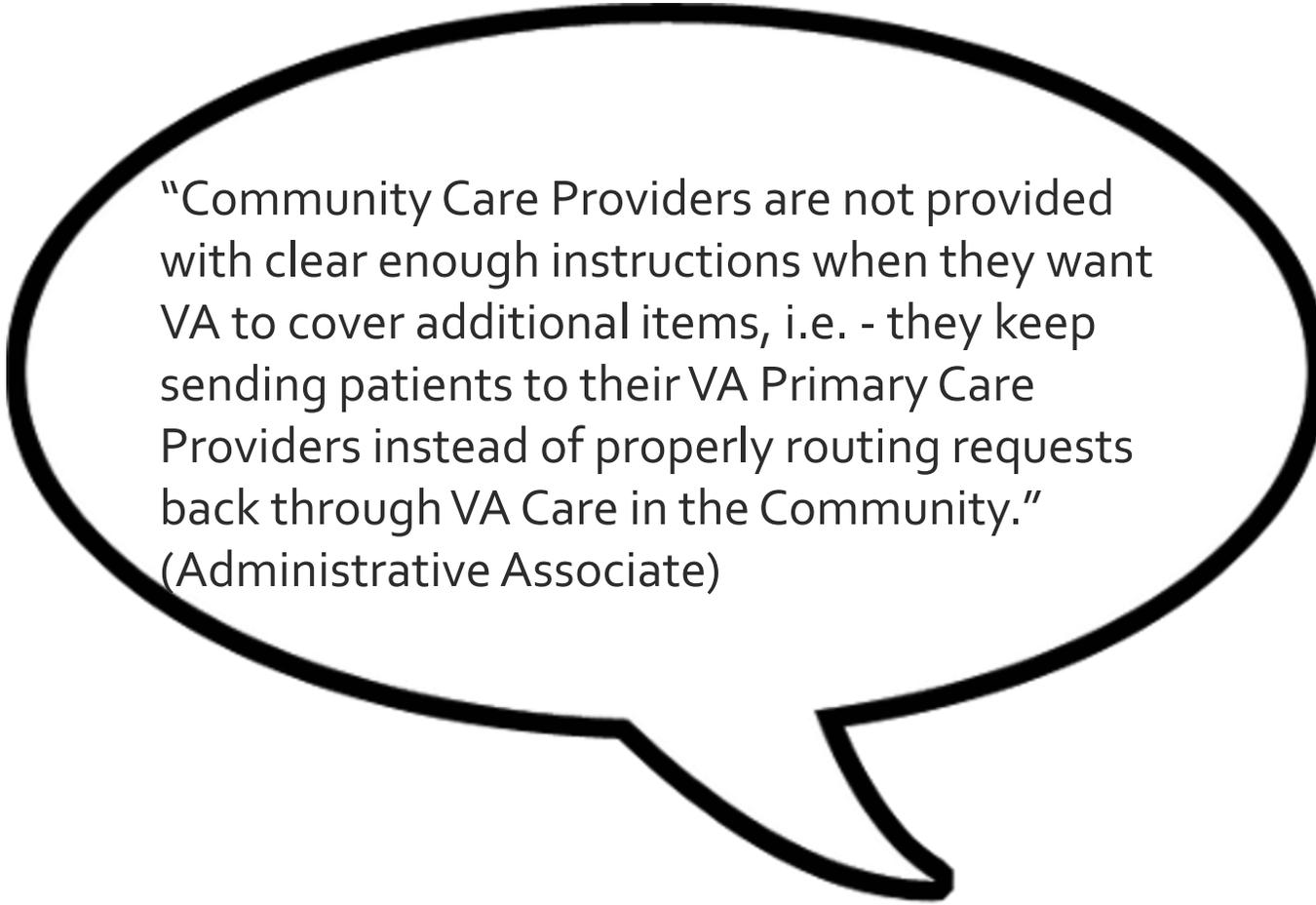
ACCESS - CHOICE

- Information sharing between VA and community providers is cumbersome for staff and patients.



“There is a big problem with getting people scheduled into community in a timely manner, very often consults are left in limbo, and often takes longer to do choice than it would staying in-house.” (Primary Care Provider)

ACCESS- CHOICE

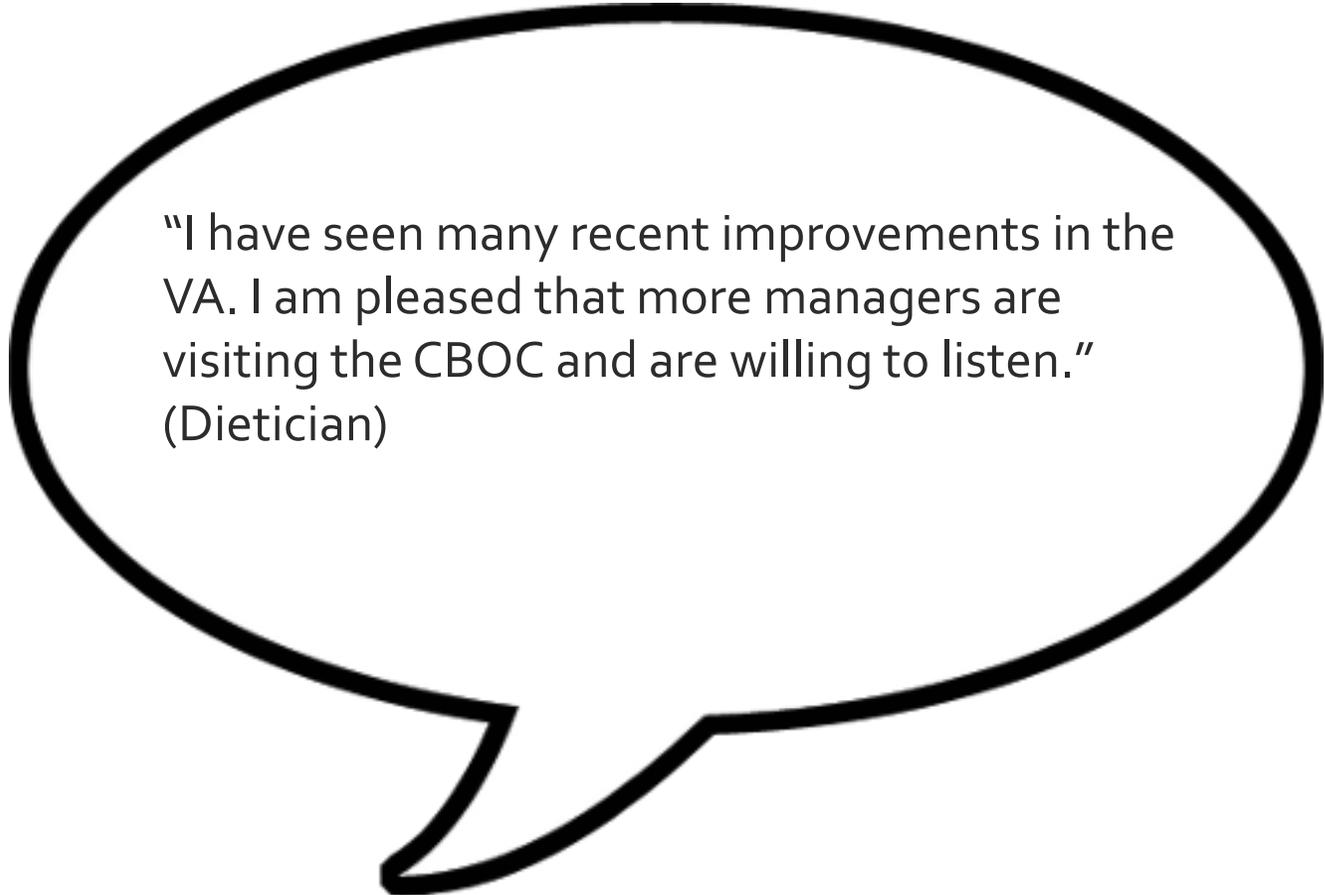


“Community Care Providers are not provided with clear enough instructions when they want VA to cover additional items, i.e. - they keep sending patients to their VA Primary Care Providers instead of properly routing requests back through VA Care in the Community.”
(Administrative Associate)

- Information sharing between VA and community providers is cumbersome for staff and patients.

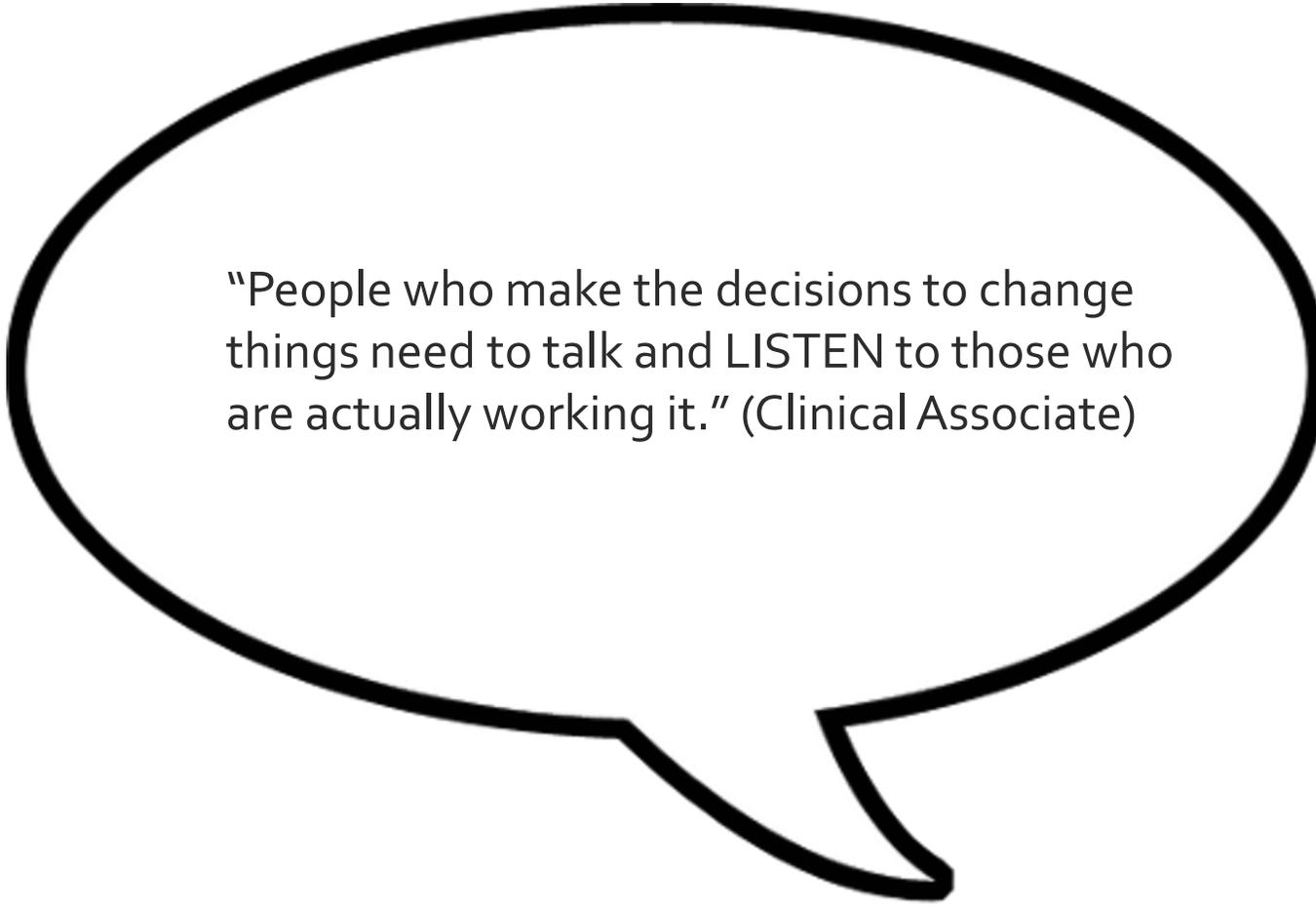
LEADERSHIP- EXECUTIVE LEADERSHIP

- Leaders who were physically present at clinics were perceived as more effective, knowledgeable and caring.



"I have seen many recent improvements in the VA. I am pleased that more managers are visiting the CBOC and are willing to listen."
(Dietician)

LEADERSHIP- EXECUTIVE LEADERSHIP

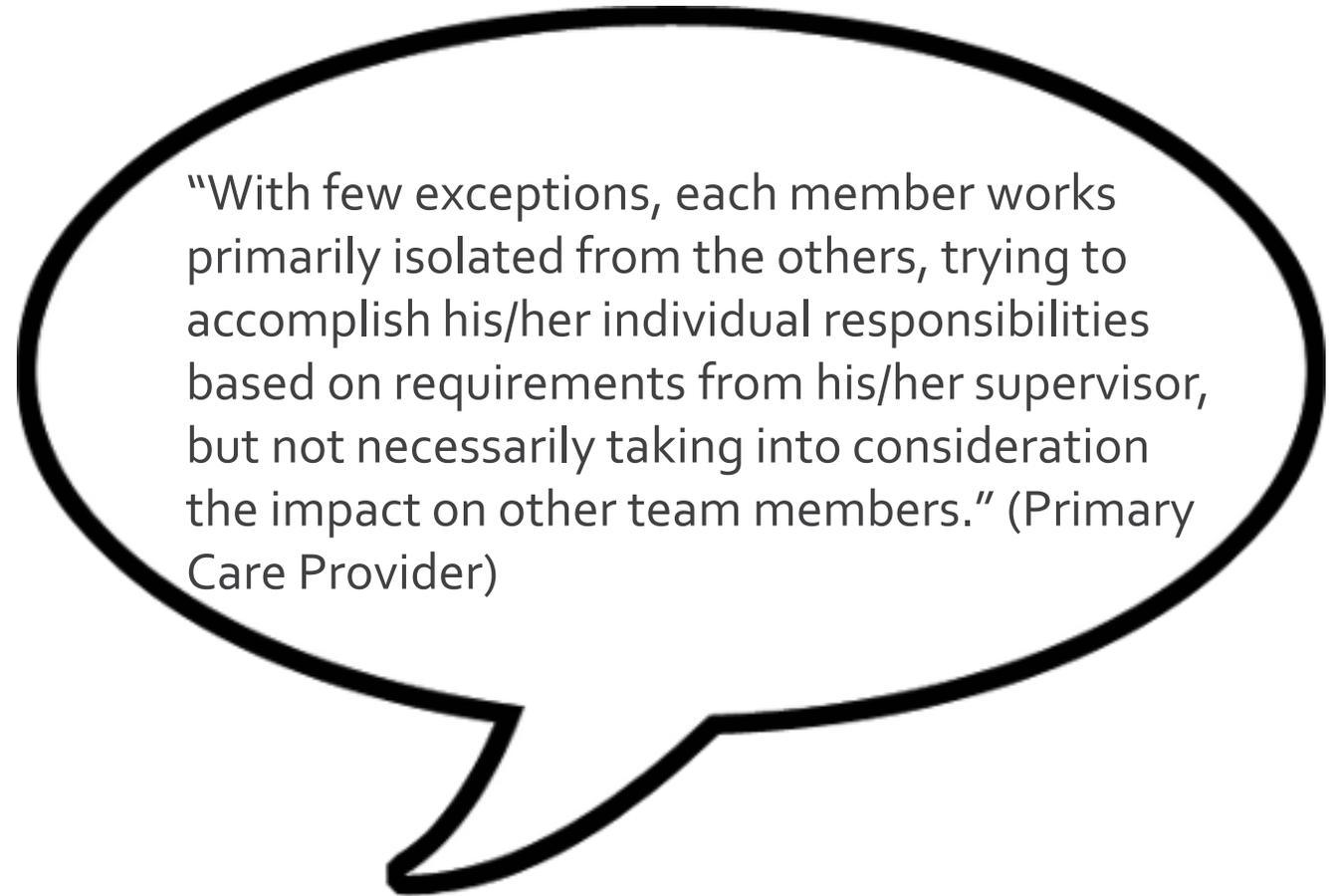


“People who make the decisions to change things need to talk and LISTEN to those who are actually working it.” (Clinical Associate)

- PACT personnel want to be more involved in finding creative solutions to the problems they encounter day-to-day and in developing policies.

LEADERSHIP- COMPETING PRIORITIES

- PACT teams report conflicts arising from team members reporting to different leadership with different priorities.



"With few exceptions, each member works primarily isolated from the others, trying to accomplish his/her individual responsibilities based on requirements from his/her supervisor, but not necessarily taking into consideration the impact on other team members." (Primary Care Provider)

LEADERSHIP- COMPETING PRIORITIES

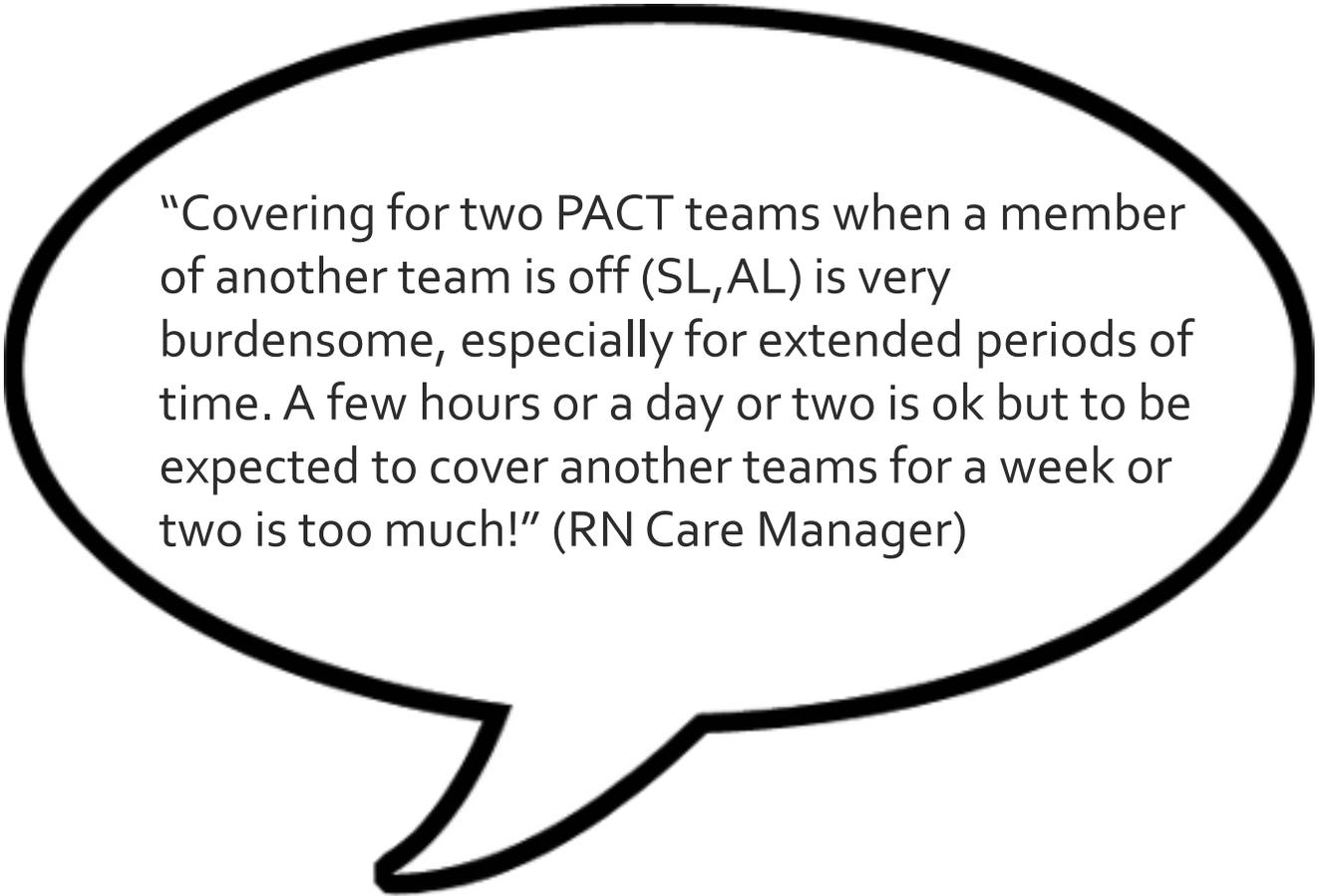


“There are National and VISN Primary Care roll outs occurring at the same time. The PACT teams are adjusting to the changes in preplanning, huddles and monthly meetings well.” (Behavior Health Specialist)

- Team members report that when directives come from the National and Regional level they don't always overlap and in some cases contradict each other.

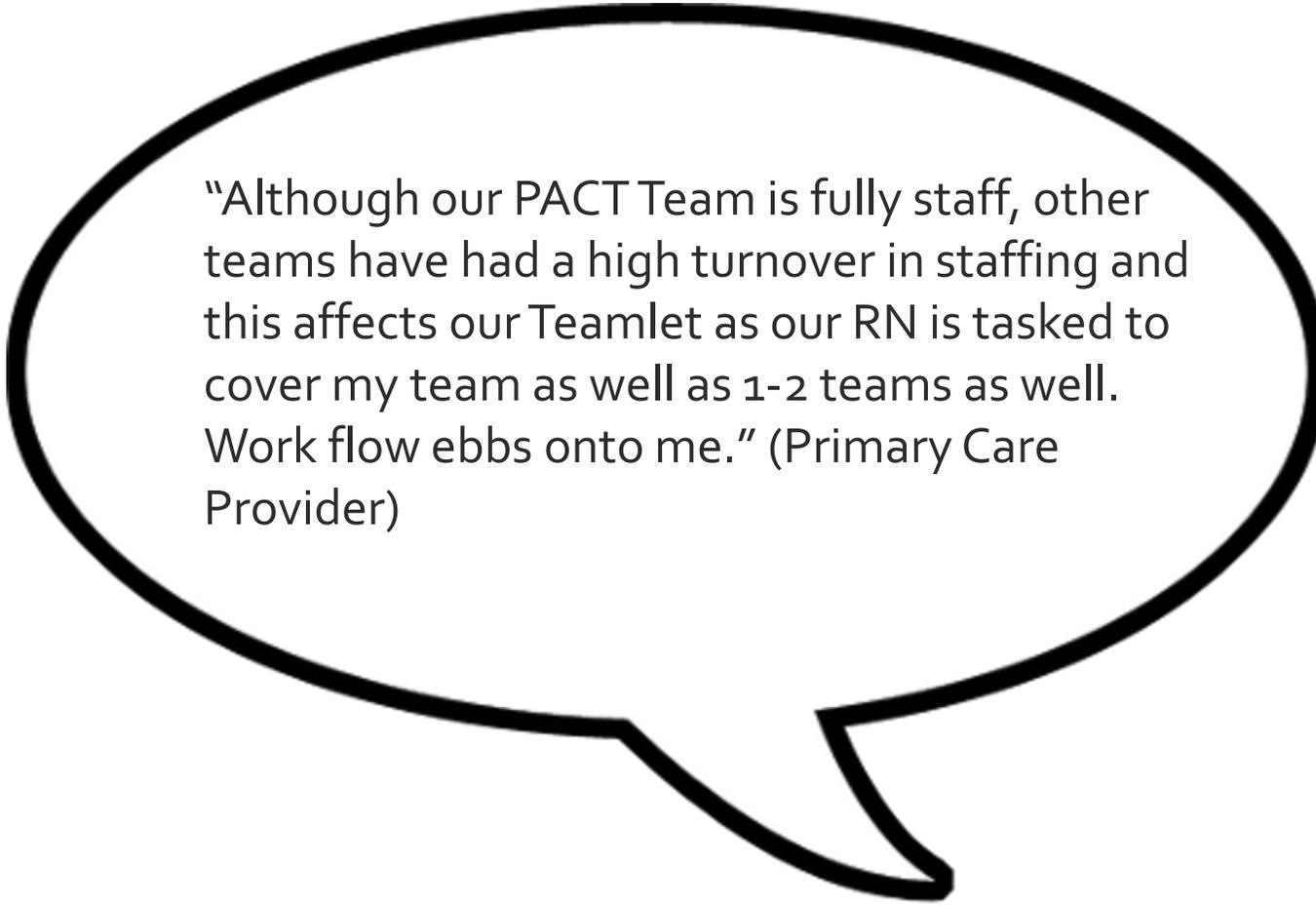
STAFFING – TURNOVER AND COVERAGE

- Lack of appropriate role coverage for planned and unplanned absences increases the workload on remaining team members.



“Covering for two PACT teams when a member of another team is off (SL,AL) is very burdensome, especially for extended periods of time. A few hours or a day or two is ok but to be expected to cover another teams for a week or two is too much!” (RN Care Manager)

STAFFING- TURNOVER AND COVERAGE



“Although our PACT Team is fully staff, other teams have had a high turnover in staffing and this affects our Teamlet as our RN is tasked to cover my team as well as 1-2 teams as well. Work flow ebbs onto me.” (Primary Care Provider)

- Coverage for teams that aren't fully staffed cuts into fully staffed team's time.

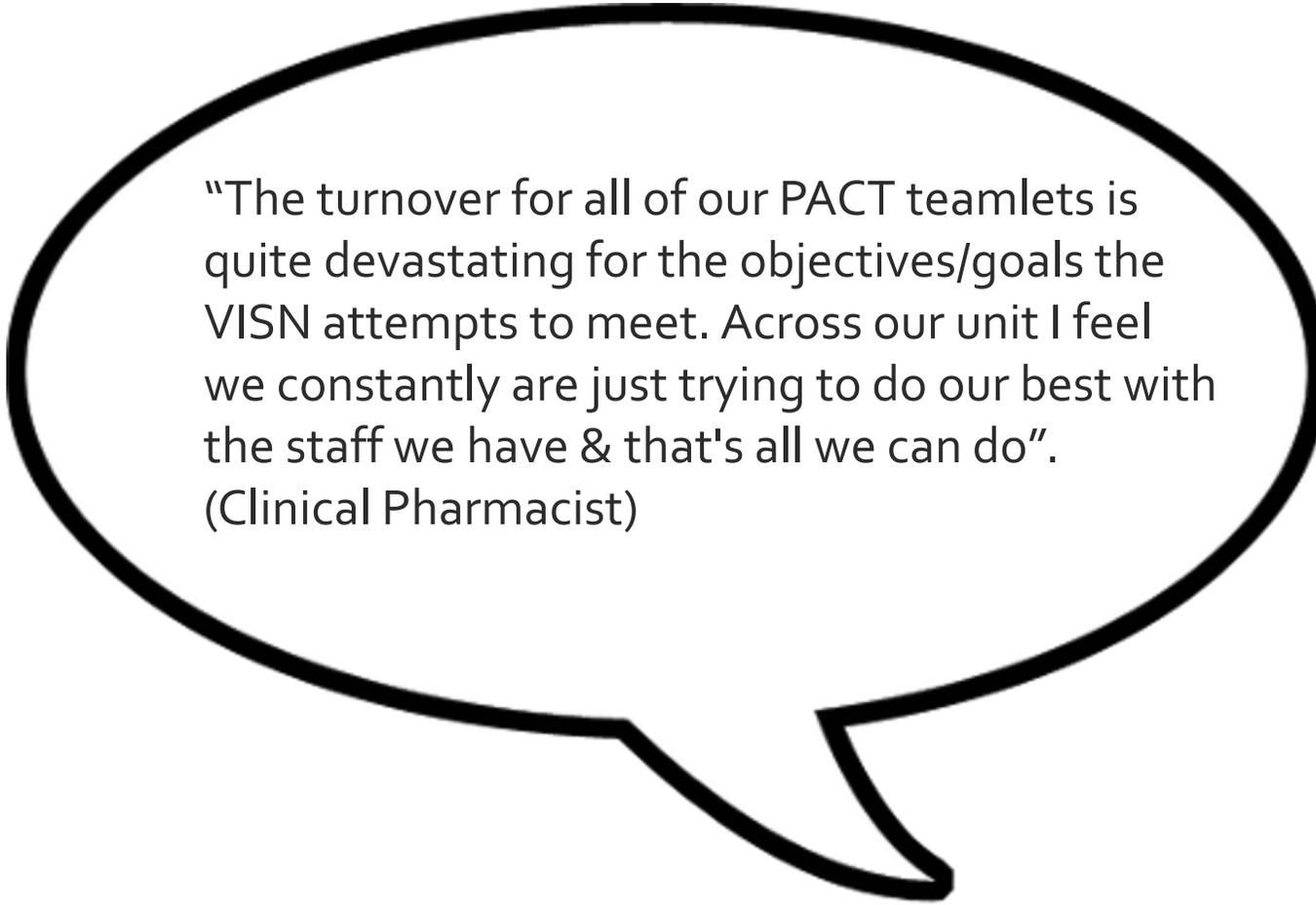
STAFFING- HIRING AND METRICS

- Staff turnover and slow recruitment and hiring processes results in extended vacancies within teams and leads to burnout among remaining staff.



“Getting jobs posted in a timely manner and interviews completed takes too long. Certifying a new hire is lengthy. Total time can be up to 6 months.” (Social Worker)

STAFFING- HIRING AND METRICS



“The turnover for all of our PACT teamlets is quite devastating for the objectives/goals the VISN attempts to meet. Across our unit I feel we constantly are just trying to do our best with the staff we have & that's all we can do”.
(Clinical Pharmacist)

- Staffing affects ability to meet metrics.

WHAT'S NEXT

- Continue Analyses
 - Work Environment
 - Care Coordination
 - Patient Centeredness
- Produce Briefs

THANKS

- Kenda Stewart Steffensmeier, PhD
- Melissa Steffen, MPH
- Jennifer Van Tiem, PhD
- Traci Abraham, PhD
- Samantha Solimeo, PhD

QUESTIONS?

- Dr. Greg Stewart – Gregory.stewart2@va.gov
- Monica Paez – monica.paez@va.gov